

Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 DODE-00 USIE-00 SSO-00 NSCE-00 INRE-00

PRS-01 PA-01 ACDA-05 CEQ-01 CIAE-00 DOTE-00 EPA-01

HEW-02 HUD-01 INR-07 INT-05 L-02 NSAE-00 NSC-05

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TO SECSTATE WASHDC IMMEDIATE 671

INFO AMEMBASSY PARIS PRIORITY

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LIMITED OFFICIAL USE SECTION 1 OF 2 USNATO 1467

E.O. 11652: N/A

TAGS: CCMS, ENRG

SUBJ: CCMS: FRENCH CONCERNS REGARDING ENERGY PILOT STUDIES

REF: A) PARIS 5951; B) STATE 37368

SUMMARY: FOLLOWING THE RECENT EXPRESSION IN PARIS OF GOF CONCERN REGARDING POSSIBLE TRANSFER OF CCMS ENERGY PILOT STUDIES TO IEA (REF. A), FRENCH AMBASSADOR AT NATO HAS COMMUNICATED SAME GOF VIEWS IN LETTER TO AMBASSADOR BRUCE. DETAILS BELOW, WITH TEXT OF MISSION TRANSLATION OF FRENCH LETTER, FOLLOWED BY OUR SUGGESTED U.S. REPLY. REQUEST DEPT'S VIEWS. END SUMMARY.

1. ON MARCH 15 AMBASSADOR BRUCE RECEIVED LETTER FROM FRENCH AMBASSADOR DE ROSE DATED MARCH 13 SETTING FORTH GOF VIEWS WITH REFERENCE TO U.S. PAPER RECENTLY TABLED AT IEA REGARDING RELATIONSHIP BETWEEN ON GOING US.LED CCMS PILOT STUDIES ON SOLAR AND GEOTHERMAL ENERGY AND ENERGY R&D PROGRAM OF IEA (REF. B).

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DEAR DAVID:

BY LETTER OF 21 FEBRUARY, MR. MCAULIFFE WISHED TO INFORM THE INT'L SECRETARIAT AS WELL AS THE ALLIED DELEGATIONS OF THE TABLING, IN THE COURSE OF A RECENT MEETING OF THE INT'L

ENERGY AGENCY, OF AN AMERICAN DOCUMENT CONCERNING THE RELATIONS BETWEEN THAT BODY AND THE CCMS.

MY AUTHORITIES, TO WHOM I TRANSMITTED THIS LETTER AND THE DOCUMENT IN QUESTION, HAVE GIVEN ME THE TASK OF PRESENTING THEIR POSITION ON THE MATTER.

THEY BELIEVE, S DOES THE AMERICAN GOVERNMENT, THAT THE SOLAR AND GEOTHERMAL ENERGY PILOT STUDIES, IN WHICH FRANCE PARTICIPATES FULLY, ARE PROGRESSING FAVORABLY.

A CERTAIN COORDINATION OF INT'L PROGRAMS ON THE SUBJECT APPEARS DESIRABLE TO MY AUTHORITIES. THEY BELIEVE, HOWEVER, THAT THIS HAS TAKEN PLACE UP UNTIL THE PRESENT IN A SATISFACTORY MANNER AND THEY DO NOT THINK THAT THE INVOLVEMENT (INTERVENTION) OF THE AGENCY IS THUS NECESSARY.

AT THE SAME TIME IT DOES NOT SEEM TO THEM THAT IT WOULD BE OPPORTUNE TO TRANSFER TO THE AGENCY ONE ASPECT OR ANOTHER OF THE CCMS ENERGY STUDIES OF INTEREST TO COUNTRIES BELONGING TO THE FORMER BUT NOT MEMBERS OF THE ALLIANCE.

IT CAN BE POINTED OUT, FIRST OF ALL, THAT ALL THE COUNTRIES OF THE ALLIANCE ARE NOT MEMBERS OF THIS AGENCY. MOREOVER, CERTAIN COUNTRIES BELONGING NEITHER TO THE ALLIANCE NOR TO THE AGENCY TAKE PART IN ACTIVITIES ORGANIZED UNDER THE AEGIS OF CCMS IN THE CAPACITY OF OBSERVERS, WHICH WAS NOTABLY DEMONSTRATED AT THE MEETING ON SOLAR ENERGY ORGANIZED AT ODEILLO LAST OCT. IT IS FAR FROM CLEAR WHETHER THEY WOULD BE WILLING TO PURSUE THEIR COLLABORATION WITH CCMS IF THE INT'L ENERGY AGENCY BECAME THE PRINCIPAL COORDINATOR IN THE FIELD OF ENERGY RESEARCH.

MY AUTHORITIES BELIEVE, FINALLY, THAT NOTHING PREVENTS THE MEMBER COUNTRIES OF THE AGENCY WHICH ARE NOT MEMBERS OF THE ALLIANCE FROM CONTINUING TO FOLLOW THE PILOT STUDIES WHICH INTEREST THEM OR JOINING THESE WITH THE STATUS OF OBSERVER.

FOR THESE REASONS THE FRENCH GOVERNMENT WOULD BE UNABLE TO CONCUR IN THE TRANSFER OF ONE OR THE OTHER OF THE RESPONSIBILITIES OF CCMS TO THE INT'L ENERGY AGENCY.

I AM SENDING COPIES OF THIS LETTER TO THE SECRETARY GENERAL AS WELL AS TO THE OTHER PERMANENT REPS.

(COMPLIMENTARY CLOSE)

F. DE ROSE.

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END TEXT.

3. MISSION COMMENT: DESPITE CAREFUL WORDING OF U.S. PAPER FOR IEA, BASIC FRENCH CONCERN EVIDENT ABOVE IS TO RESIST ANY IMPLICATION THAT DECISIONS AFFECTING CONDUCT AND ULTIMATE DESTINATION OF CCMS ENERGY WORK, IN WHICH FRANCE IS ACTIVE AND HIGHLY SUPPORTIVE PARTICIPANT, MAY BE TAKEN BY OTHERS - IN IEA - WITHOUT FRANCE HAVING DIRECT SAY IN DECISION-MAKING PROCESS.

WE BELIEVE U.S. PAPER ON SUBJECT FOR IEA WAS BALANCED, NON-PREJUDICIAL PRESENTATION ON SUBJECT AND THAT U.S. CCMS COORDINATOR HARRIS, WHEN QUERIED BY FRENCH (REF. A), MADE APPROPRIATE RESPONSE IN SAYING THAT U.S. POSITION WAS TO CONTINUE CURRENT CCMS ENERGY

PILOT STUDIES WITHIN CCMS AND THAT AT TIMELY CONCLUSION OF ENERGY STUDIES, CCMS COMMITTEE WOULD THEN DECIDE (AS IN CASE OF ALL PILOT STUDIES) WHERE WORK WOULD BE CONTINUED. WE WOULD GO A STEP FURTHER IN DISCUSSION WITH FRANCH AUTHORITIES AND STRESS ESSENTIAL ROLE OF PARTICIPANT COUNTRIES (INCLUDING, OBVIOUSLY, FRANCE) IN CONDUCTING CCMS WORK AND IN FORMULATING AND AGREEING UPON FINAL PILOT STUDY RECOMMENDATIONS - ONE OF WHICH MAY SUGGEST POSSIBLE LOCUS FOR FUTURE JOINT ACTIVITY - FOR APPROVAL BY CCMS. THIS WOULD AUTOMATICALLY ENSURE ROLE FOR FRANCE, AS FOR OTHER INTERESTED COUNTRIES IN DECISION - MAKING PROCESS AFFECTING CCMS WORK AT THIS STAGE.

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4. WE SUGGEST THAT AMBASSADOR BRUCE REPLY TO AMBASSADOR DE ROSE AS FOLLOWS BELOW. REQUEST DEPARTMENT'S COMMENTS. BEGIN DRAFT REPLY TEXT:

DEAR FRANCOIS:

I HAVE RECEIVED AND COMMUNICATED TO WASHINGTON YOUR LETTER OF 13 MARCH SETTING FORTH THE VIEWS OF YOUR AUTHORITIES ON THE RECENT UNITED STATES PAPER CONCERNING THE RELATIONSHIP BETWEEN THE ONGOING CCMS PILOT STUDIES ON SOLAR AND GEOTHERMAL ENERGY AND THE PROGRAM OF THE INT'L ENERGY AGENCY (IEA) NOW IN PROCESS OF DELINEATION.

IN THE ESTIMATE OF MY AUTHORITIES, FRANCE'S INTEREST AND PARTICIPATION IN CCMS ENERGY STUDIES HAVE BEEN HIGHLY SIGNIFICANT FACTORS IN THEIR PROGRESS THUS FAR. THE VIEWS OF THE FRENCH AUTHORITIES, ALONG WITH THOSE OF THE OTHER PARTICIPANTS IN THE CCMS

WORK, FURTHER DEVELOPMENT AND FINAL RESULTS OF THESE INITIATIVES, INCLUDING THE EVENTUAL FORMULATION OF THEIR FINAL RESES AND RECOMMENDATIONS FOR CCMS APPROVAL.

AS POINTED OUT IN THE U.S. PAPER TABLED IN THE IEA,
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AND AS YOUR LETTER ACKNOWLEDTES, MY AUTHORITIES BELIEVE THAT THE CCMS ENERGY STUDIES ARE PROGRESSING FAVORABLY AND SHOULD GO FORWARD AS PLANNED, TO REACH A SUCCESSFUL CONCLUSION ON A TIMELY BASIS. IN THIS RESPECT I SEE THAT OUR AUTHORITIES ARE IN FULL AGREEMENT.

IN ITS PAPER FOR THE IEA, THE U.S. HAS PROPOSED THAT THE IEA MEMBERS CONSULT ON PROGRESS OF THE CCMS ENERGY WORK AS PART OF THEIR CONTINUING CONTACTS ON A WIDE RANGE OF ENERGY QUESTIONS. AT THE SAME TIME, MY AUTHORITIES RECOGNIZE THAT DECISIONS REGARDING THE CONDUCT AND DESIRED OUTCOME OF THE CCMS 2OR(049GRAM ARE OF COURSE MATTERS FOR THE PARTICIPANT COUNTRIES IN THE RESPECTIVE CCMS UNDERTAKINGS AND FOR CCMS ITSELF TO DECIDE.

IT IS, AFTER ALL, THE INTERESTED COUNTRIES IN EACH CASE, UNDER THE LEADERSHIP OF THE PILOT COUNTRY, WHICH BEAR THE FULL RESPONSIBILITY FOR DIRECTING AND FOR CONCLUDING THEIR JOINT ACTIVITIES WITHIN THE CCMS FRAMEWORK AND FOR DEVELOPING THEIR FINAL REPORT FOR PRESENTATION TO CCMS. AS YOUR LETTER POINTS OUT, THESE PARTICIPANTS IN CCMS ACTIVITY ALSO INCLUDE NON-NATO MEMBERS, IN THE STATUS OF OBSERVERS, WHO THUS HAVE AN AMPLE OPPORTUNITY TO SHARE IN THE WORK AND TO CONTRIBUTE THEIR VIEWS AND EXPERTISE TO THE FINAL RESULTS. I NOTE THAT YOUR AUTHORITIES STRONGLY SUPPORT, AS DO MINE, THE PARTICIPATION OF THESE INTERESTED NON-NATO COUNTRIES IN THE CCMS ENERGY STUDIES.

AS YOU KNOW, A DISTINGUISHING FEATURE OF CCMS HAS BEEN ITS EMPHASIS ON NEAR-TERM PRACTICAL ACTION; IT SEEKS TO PROVIDE A CATALYST TO STIMULATE NATIONAL CONCERN AND INT'L COOPERATION UPON A GIVEN PROBLEM, WITH THE AIM OF ACHIEVING CONCRETE EARLY RESULTS AND MOVING ON TO OTHER PRIORITIES WITHIN A RELATIVELY SHORT TIME FRAME OF ONLY A FEW YEARS. CCMS IS THUS A TASK-ORIENTED BODY, WITH NO PERMANENTLY VESTED INSTITUTIONAL INTERST IN SPECIFIC PROBLEM AREAS.

IN CERTAIN PAST CCMS PILOT STUDIES, THE PARTICIPANT COUNTRIES HAVE SOMETIMES INCLUDED AMONG THEIR FINAL RECOMMENDATIONS TO CCMS A SUGGESTION THAT FUTURE SPECIFIC WORK RELATING TO THE SUBSTANCE AND RESULTS OF THE PARTICULAR COMPLETED CCMS INITIATIVE BE PURSUED THEREAFTER IN SOME OTHER INT'L ORGANIZATION WITH 1 EQUAL A CONTINUING INTERST AND RESPONSIBILITY IN THE FIELD. SUCH A SUGGESTION, IF MADE IN THE CONCLUDING REPORT OF ONE OR ANOTHER OF THE CCMS ENERGY STUDIES, WOULD OF COURSE REPRESENT A CONSENSUS AT THAT TIME ON THE PART OF THE PARTICIPANT COUNTRIES IN THE RESPECTIVE CCMS UNDERTAKING.

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I HOPE THAT THE FOREGOING AMPLIFICATION OF THE UNITED STATES
POSITION IN THIS MATTER WILL BE HELPFUL TO YOUR AUTHORITIES.

I AM SENDING A COPY OF THIS LETTER TO THE SECRETARY GENERAL
AND TO THE OTHER PERMANENT REPS FOR THIER INFORMATION.

SINCERELY, END DRAFT REPLY TEXT:BRUCE

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